## The Brazilian fake news bill Strong measures, but limited scope

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# The Brazilian fake news bill

Braga 26 Oct 2022 Lei Brasileira de Liberdade, Responsabilidade e Transparência na Internet (Brazilian Law on Freedom, Accountability and Transparency in the Internet), PL 2630

Proposed in 2020, approved by the Senate in April 2022, still has to pass in the Chamber

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O Congresso Nacional decreta:

#### CAPÍTULO I DISPOSIÇÕES PRELIMINARES

**Art. 1º** Esta Lei, denominada Lei Brasileira de Liberdade, Responsabilidade e Transparência na Internet, estabelece normas, diretrizes e mecanismos de transparência para provedores de redes sociais e de serviços de mensageria privada a fim de garantir segurança e ampla liberdade de expressão, comunicação e manifestação do pensamento.

§ 1º Esta Lei não se aplica aos provedores de redes sociais e de serviços de mensageria privada que ofertem serviços ao público brasileiro com menos de 2.000.000 (dois milhões) de usuários registrados, para os quais as disposições desta Lei servirão de parâmetro para aplicação de programa de boas práticas, com vistas à adoção de medidas adequadas e proporcionais no combate ao comportamento inautêntico e na transparência sobre conteúdos pagos.

§ 2º O disposto no **caput** aplica-se, inclusive, aos provedores de redes sociais e de serviços de mensageria privada sediados no exterior, desde que ofertem serviço ao público brasileiro ou que pelo menos uma integrante do mesmo grupo econômico possua estabelecimento no Brasil.

Ant 9º O disposto posto Loi dava considerar os princípios a corontias

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#### Main requirements (art. 6)

Prohibits "inauthentic accounts" and requires identification/labelling of "automated accounts" and "sponsored content"

Restricts the number of accounts per user

Regulates the use of judicial decisions to require user identification with official documents

Harmful content (hate speech, child abuse, *fake news against candidates*) can be excluded right after publication

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#### Specifically about messaging (art. 9)

Services must offer to users the possibility of reject their inclusion in messaging groups and transmission lists

Limits to forwarding messages (exclusion of users by default, max. number of users in groups and lists)

Requirement for providers to keep register of messages sent to more than 1,000 users if the content is identified as illegal

#### Content moderation (art. 12)

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Braga 26 Oct 2022 Principle: safeguard information access and freedom of expression

User must be notified if "moderation measures" are applied because of Terms of Service or the law (exception for "immediate harm")

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#### **Quarterly transparency reports (art. 13)**

Total number of "moderation measures", specifying reasons (moderation policy, judicial decision) methodology and the kind of irregularity

Total number of "automated accounts" and "non-identified boosted and sponsored content"

Average time between awareness of irregularity and measures adopted

### **Oversight board (art. 25)**

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Composed by parliament representatives and civil society stakeholders (majority)

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#### Sanctions (art. 31)

Up to 10% of revenues in Brazil

Limits to forwarding messages (exclusion of users by default, max. number of users in groups and lists)

Requirement for providers to keep register of messages sent to more than 1,000 users if the content is identified as illegal

#### Later addition: clause to fund news (art. 38)

Following the model of the Australian Media Bargaining Code

Globo lobbied for Art. 38 (Ravache, 2022)





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Blog Eventos Produto



Twitter Public Policy

@Policy

**Global Public Policy** 

Só no Twitter

@Twitter #OnlyOnTwitter

# PL 2630/2020 deixou de ser sobre combater as fake news

Por Twitter Public Policy quinta-feira, 24 fevereiro 2022 y f in 8

Em carta conjunta, empresas de tecnologia explicam como o PL 2630/2020, o PL das Fake News, pode acabar mudando a internet como conhecemos hoje e prejudicando usuários e empreendedores

**G G S** 

Ninguém quer que notícias falsas se espalhem nas redes. Como plataformas de tecnologia, investimos continuamente em recursos e ações concretas e transparentes para combater a desinformação e estamos comprometidas a debater com a sociedade como podemos enfrentar esse desafio juntos.

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O Projeto de Lei 2630 pode obrigar o Google a financiar notícias falsas.

Precisamos debater mais. Procure o seu deputado nas redes sociais.

Google

Acesse **g.co/VamosDebaterPL2630** e veja como isso vai prejudicar você.

No line

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# Reflections

Strong accountability and transparency measures for content moderation (follows Santa Clara Principles)

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Braga 26 Oct 2022 But lacks details, often with vague formulations (e.g., what is "fake news against candidates"?)

Reproduces the "big media" vs. "big tech" narrative, in a highly concentrated media market (Moreira, 2016)

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#### **Broader implications**

Focus on "content accountability", little impact on "data protection" and "market power" dimensions of platform regulation – limited policy "toolbox" in Global South countries (Griffin, 2022)

Focus rather on technocratic measures that ignore much of critical disinformation studies (reach of disinformation, power of political elites and mainstream media, benefits of building trustworthy media systems) (Allen et al., 2020; Acerbi et al., 2022; Nielsen, 2022)

Typical solutions of liberal media systems (Hallin & Mancini, 2004), which in turn are the most subject to disinformation crises (Humprecht et al., 2020)

Acerbi, A., Altay, S., & Mercier, H. (2022). Research note: Fighting misinformation or fighting for information? Harvard Kennedy School Misinformation Review. <u>https://doi.org/10.37016/mr-2020-87</u>

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Altay, S., Nielsen, R. K., & Fletcher, R. (2022). Quantifying the "infodemic": People turned to trustworthy news outlets during the 2020 coronavirus pandemic. Journal of Quantitative Description: Digital Media, 2. <u>https://doi.org/10.51685/jqd.2022.020</u>

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Humprecht, E., Esser, F., & Van Aelst, P. (2020). Resilience to online disinformation: A framework for cross-national comparative research. The International Journal of Press/Politics, 25(3), 493–516. <u>https://doi.org/10.1177/1940161219900126</u>

Moreira, S. V. (2016). Media ownership and concentration in Brazil. In E. M. Noam (Ed.), Who owns the world's media? Media concentration and ownership around the world (pp. 606–640). Oxford University Press.

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